

Ministry of Finance

ONTARIO MUNICIPAL PARTNERSHIP FUND

2025
Technical
Guide

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INTRODUCTION

This guide outlines the grant parameters for the 2025 Ontario Municipal Partnership Fund (OMPF). It is intended to provide a technical overview of the funding program.

OVERVIEW

The OMPF is the Province's main general assistance grant to municipalities.

The program primarily supports northern and rural municipalities across the province. Its objectives are to:

- recognize the challenges of northern and rural municipalities, while targeting funding to those with more challenging fiscal circumstances
- support areas with limited property assessment
- assist municipalities that are adjusting to year-over-year funding changes.

2025 OMPF — Program Details

In 2025, the Province will provide a total of **\$550 million in unconditional funding to 390 municipalities** through the OMPF. This includes a \$50 million enhancement to the program that is distributed across all core grant components of the OMPF to further support small, northern, and rural municipalities.

The program will continue to be responsive to municipal circumstances through annual data updates and related adjustments.

What's New For 2025

On October 30, 2024, the government announced that the program will be increasing by \$100 million over two years, beginning with a \$50 million enhancement in 2025.

Specifically, the 2025 program will:

- Further recognize the challenges of northern municipalities by enhancing the **Northern Communities Grant component** to **\$105 million** from \$90 million in 2024.
- Further support rural communities across the province through the **Rural Communities Grant component**, which will increase to **\$171 million** from \$155 million in 2024. The farm enhancement of the **Rural Communities Grant component** will grow by \$5 million in 2025 to further support municipalities with the highest levels of farm land.
- Introduce a new **Minimum Base Funding Top-Up**, which will ensure that small, northern, and rural municipalities receive at least \$100,000 in combined base funding through the Northern Communities and Rural Communities Grant components.

- Increase targeted support to municipalities with more challenging fiscal circumstances by increasing the **Northern and Rural Fiscal Circumstances Grant component** to **\$109 million** from \$94 million in 2024.
- Enhance support to municipalities with limited property assessment by increasing the **Assessment Equalization Grant component** to **\$155 million** from \$149 million in 2024.

In addition to the enhancements to the four core grant components, the program will also include an enhancement to **Transitional Assistance** funding guarantees in 2025 only, as part of the introduction of program enhancements. Specifically, for municipalities receiving core grant funding, Transitional Assistance funding guarantees will be enhanced to 100 per cent of a municipality's 2024 OMPF allocation, ensuring that all OMPF core grant recipients receive at least the same level of funding as they did in 2024.

Note: Municipalities who only receive historical mitigation funding through Transitional Assistance or who have been ineligible for core grants since 2014 will continue to receive a funding guarantee of 85 per cent of their 2024 allocation.

2025 ONTARIO MUNICIPAL PARTNERSHIP FUND

The 2025 OMPF will provide a total of \$550 million to 390 municipalities across the province through the following four core grant components and Transitional Assistance.

1. Assessment Equalization Grant Component — \$155 million

Provides funding to eligible municipalities with limited property assessment.

2. Northern Communities Grant Component — \$105 million

Provides funding to all northern municipalities in recognition of their unique challenges.

3. Rural Communities Grant Component — \$171 million*

Provides funding to rural municipalities, including targeted funding for rural farming communities, in recognition of their unique challenges.

4. Northern and Rural Fiscal Circumstances Grant Component — \$109 million

Provides additional, targeted funding to northern and rural municipalities based on their fiscal circumstances.

In addition, the program provides:

Transitional Assistance — \$10 million

Ensures a guaranteed level of support to municipalities based on their 2024 OMPF allocation.

**Note: Funding allocated through the Rural Communities Grant component includes the new Minimum Base Funding Top-Up to ensure small, northern, and rural municipalities receive at least \$100,000 in combined base funding through the Northern Communities and Rural Communities Grant components.*

Figures are rounded.

2025 OMPF CORE GRANT COMPONENTS

1. Assessment Equalization Grant

The Assessment Equalization Grant provides funding to eligible single- and lower-tier municipalities with limited property assessment due to lower property values and/or limited non-residential assessment.

To determine the grant amount, a total assessment differential (that is, the total municipal assessment below the provincial median per-household threshold of \$304,500) is calculated for each municipality. Single- and lower-tier municipalities receive funding based on the total assessment differential. Funding provided through this grant increases the further a municipality's total weighted assessment per household is below the provincial median.

Every \$10,000 increment in a municipality's total assessment differential results in an additional \$30.30 in funding.

Example 1.1

Municipality A:

- Weighted assessment per household: \$200,000
- Assessment per household below the \$304,500 threshold: $\$304,500 - \$200,000 = \$104,500$
- Number of households: 2,000
- Total assessment differential: $\$104,500 \times 2,000 = \$209,000,000$

Grant Amount: $\$209,000,000 / \$10,000 \times \$30.30 = \$633,270$

2. Northern Communities Grant

The Northern Communities Grant provides funding to all northern municipalities in recognition of the unique challenges they face.

The grant is based on the number of households, and the per-household amount is \$277.

Example 2.1

Municipality A (Northern):

- Number of households: 1,300

Grant Amount: $1,300 \times \$277 = \$360,100$

3. Rural Communities Grant

The Rural Communities Grant recognizes the unique challenges of rural municipalities and particularly those of rural farming communities.

The Rural Communities Grant provides funding to single- and lower-tier municipalities across the province based on the proportion of their population residing in rural areas and/or small communities, as measured by the Rural and Small Community Measure (RSCM).

Municipalities with an RSCM of 75 per cent or more receive \$140 per household. Municipalities with an RSCM between 25 per cent and 75 per cent receive a portion of this funding on a sliding scale. For additional information on the RSCM, see Appendix A.

Every 5-percentage point increase in the RSCM between 25 per cent and 75 per cent results in an additional \$14 per household:

Rural Communities Grant*											
RSCM (%)	25	30	35	40	45	50	55	60	65	70	75+
Per-household amount (\$)	0.00	14.00	28.00	42.00	56.00	70.00	84.00	98.00	112.00	126.00	140.00

**The per-household amounts above are for municipalities where 70 per cent or less of municipal land area is comprised of farm land.*

Example 3.1

Municipality A:

- RSCM: 80%
- Number of households: 3,000

Grant Amount: 3,000 x \$140 = \$420,000

Municipality B:

- RSCM: 55%
- Number of households: 3,000

Grant Amount: 3,000 x \$84 = \$252,000

Minimum Base Funding Top-Up (NEW FOR 2025)

In 2025, the government is introducing a new Minimum Base Funding Top-Up ensuring that small, northern, and rural municipalities receive at least \$100,000 in combined base funding through the Northern Communities and Rural Communities Grant components.

Municipalities are eligible for the Minimum Base Funding Top-Up if they have less than 1,000 households **and** receive less than \$100,000 in combined northern and rural base funding. Northern and rural base funding refers to funding provided through the Northern Communities Grant and Rural Communities Grant (excluding farm enhancement provided to municipalities with the highest levels of farm land).

Example 3.2

Municipality A (Northern and Rural, less than 1,000 households):

- Households: 120
- Northern Communities Grant Allocation: \$33,300
- Rural Communities Grant Base Allocation (excludes farm enhancement): \$16,800
- Minimum Base Funding Amount: \$100,000
- Northern and Rural Communities Combined Base Funding: $\$33,300 + \$16,800 = \$50,100$

Minimum Base Funding Top-Up: $\$100,000 - \$50,100 = \$49,900$

Example 3.3

Municipality B (Southern and Rural, less than 1,000 households):

- Households: 400
- Northern Communities Grant Allocation: \$0
- Rural Communities Grant Base Allocation (excludes farm enhancement): \$56,000
- Minimum Base Funding Amount: \$100,000
- Northern and Rural Communities Combined Base Funding: \$56,000

Minimum Base Funding Top-Up: $\$100,000 - \$56,000 = \$44,000$

Rural municipalities where farmland represents more than 70 per cent of their land area

Per-household funding provided through the Rural Communities Grant includes an enhancement for municipalities with the highest levels of farmland (where farmland represents more than 70 per cent of municipal land area), in recognition of their particular challenges.

This funding enhancement is provided based on the Farm Area Measure (FAM), which reflects the percentage of a municipality’s land area comprised of farm land. See Appendix B for further information on the FAM.

Single- and lower-tier rural municipalities with a FAM of more than 70 per cent and an RSCM of 75 per cent or greater receive funding according to the table outlined below.

Every 2-percentage point increase in the FAM between 70 per cent and 90 per cent results in an additional \$13.50 per household:

Rural Communities Grant for Municipalities with a FAM of more than 70 Per Cent											
FAM (%)	70	72	74	76	78	80	82	84	86	88	90+
Per-household amount (\$)	140.00	153.50	167.00	180.50	194.00	207.50	221.00	234.50	248.00	261.50	275.00

Example 3.4

Municipality A (FAM < 70%):

- RSCM: 100%
- FAM: 50%
- Number of households: 3,000

Grant Amount: 3,000 x \$140 = \$420,000

Municipality B (FAM > 70%):

- RSCM: 100%
- FAM: 80%
- Number of households: 3,000

Grant Amount: 3,000 x \$207.50 = \$622,500

Municipality C (FAM > 90%):

- RSCM: 100%
- FAM: 93%
- Number of households: 3,000

Grant Amount: 3,000 x \$275 = \$825,000

Rural municipalities with an RSCM between 25 and 75 per cent

Single- and lower-tier rural municipalities with a FAM of more than 70 per cent and an RSCM between 25 per cent and 75 per cent receive a portion of the funding according to their RSCM.

The following table provides the per-household funding for a municipality with an RSCM of 50 per cent. see Appendix C for a summary of Rural Communities Grant parameters based on the RSCM and FAM.

Rural Communities Grant for Municipalities with an RSCM of 50 Per Cent and a FAM of more than 70 Per Cent											
FAM (%)	70	72	74	76	78	80	82	84	86	88	90+
Per-household amount (\$)	70.00	76.75	83.50	90.25	97.00	103.75	110.50	117.25	124.00	130.75	137.50

Example 3.5

Municipality A:

- RSCM: 50%
- FAM: 80%
- Number of households: 3,000

Grant Amount: 3,000 x \$103.75 = \$311,250

Rural municipalities with an RSCM between 25 and 75 per cent

Single- and lower-tier rural municipalities with an RSCM between 25 per cent and 75 per cent receive a portion of the per-household funding according to their RSCM.

Per-Household Funding at MFCI 4					
RSCM (%)	25	35	50	65	75
Per-household amount (\$)	0	8	20	32	40

See Appendix E for more detailed information.

Example 4.2

Municipality A (Rural):

- MFCI: 4
- RSCM: 65%
- Number of households: 1,200

Grant Amount: 1,200 x \$32 = \$38,400

Additional municipality-specific details are provided in the customized *2025 Northern and Rural MFCI Workbooks*.

Transitional Assistance

Transitional Assistance assists municipalities in adjusting to year-over-year funding changes. This funding ensures that municipalities receive a guaranteed level of support based on their previous year's OMPF allocation.

In 2025 only, as part of the introduction of program enhancements, Transitional Assistance funding guarantees have been increased to 100 per cent of a municipality's 2024 OMPF allocation for municipalities receiving core grant funding. This ensures that all OMPF core grant recipients will receive at least the same level of funding as they did in 2024.

Municipalities who only receive historical mitigation funding through Transitional Assistance or who have been ineligible for core grants since 2014 will continue to receive a funding guarantee of 85 per cent of their 2024 allocation.

Example 5.1

Municipality A (OMPF Core Grant Recipient):

- 2024 OMPF allocation: \$250,000
- 2025 minimum level of support for municipality: 100%
- 2025 guaranteed funding amount: $\$250,000 \times 100\% = \$250,000$
- Sum of 2025 OMPF core grants prior to Transitional Assistance: \$180,000

2025 Transitional Assistance: $\$250,000 - \$180,000 = \$70,000$

Example 5.2

Municipality B (Ineligible for OMPF core grants since 2014 – Transitional Assistance only recipient):

- 2024 OMPF (Transitional Assistance) allocation: \$250,000
- 2025 level of support for municipality: 85%

2025 guaranteed funding amount: $\$250,000 \times 85\% = \$212,500$

IMPLEMENTATION

OMPF allocations are announced annually in time to support the municipal budget planning process, and payments are issued in quarterly installments to municipalities. All OMPF allocations are provided to municipalities as unconditional grants.

The Ministry of Finance calculates OMPF municipal allocations based on a defined set of data elements (see Appendix F).

Municipal Workbooks

In order to assist municipalities in better understanding the 2025 program, the Ministry of Finance has developed a customized set of municipal workbooks for each municipality. These include:

- *2025 Ontario Municipal Partnership Fund Workbook*
- *2025 Northern and Rural Municipal Fiscal Circumstances Index Workbook*

The workbooks provide municipality-specific details and are shared electronically with municipal treasurers and clerk-treasurers.

2025 Reporting Obligations

OMPF payments are subject to compliance with the program’s reporting obligations.

Municipalities are required to submit Financial Information Returns (FIR) to the Ministry of Municipal Affairs and Housing (MMAH) and tax-rate bylaws through the Online Property Tax Analysis (OPTA) system or to MMAH as outlined in the following schedule:

2025 OMPF Reporting Obligations	2024 FIRs	By May 31, 2025
	2025 Tax-Rates	By August 31, 2025

Payments for municipalities that do not meet their 2025 reporting obligations will be subject to holdback, beginning with the 2025 fourth quarterly payment, until these documents have been filed.

Note that the timelines identified above may be subject to revision by the Ministry of Finance, in consultation with the Ministry of Municipal Affairs and Housing.

ADDITIONAL INFORMATION

This Technical Guide and other 2025 OMPF supporting materials are posted online at:

www.ontario.ca/document/2025-ontario-municipal-partnership-fund

www.ontario.ca/fr/document/fonds-de-partenariat-avec-les-municipalites-de-lontario-de-2025

For additional information regarding 2025 OMPF allocations or for other general inquiries about the program, email your inquiry and contact information to: info.ompf@ontario.ca

Municipal Services Offices at the Ministry of Municipal Affairs and Housing

Alternatively, municipalities may also contact their local Municipal Services Office of the Ministry of Municipal Affairs and Housing (MMAH) who can assist in directing their inquiry:

Municipal Services Offices: Ministry of Municipal Affairs and Housing	
CENTRAL: 777 Bay Street, 16th Floor Toronto ON M7A 2J3	General Inquiry: (416) 585-6226 Toll Free: 1-800-668-0230 Fax: (416) 585-6882 Email: MSOC.Admin@ontario.ca
EASTERN: Rockwood House, 8 Estate Lane Kingston ON K7M 9A8	General Inquiry: (613) 545-2100 Toll Free: 1-800-267-9438 Fax: (613) 548-6822 Email: MSO-E@ontario.ca
NORTH (SUDBURY): 159 Cedar Street, Suite 401 Sudbury ON P3E 6A5	General Inquiry: (705) 564-0120 Toll Free: 1-800-461-1193 Email: MSONorth@ontario.ca
NORTH (THUNDER BAY): 435 James St. S., Suite 223 Thunder Bay ON P7E 6S7	General Inquiry: (807) 475-1651 Toll Free: 1-800-465-5027 Email: MSONorth@ontario.ca
WESTERN: 659 Exeter Road, 2nd Floor London ON N6E 1L3	General Inquiry: (519) 873-4020 Toll Free: 1-800-265-4736 Email: MSO-SW@ontario.ca

APPENDICES

Appendix A: Rural and Small Community Measure

The Rural and Small Community Measure (RSCM) represents the proportion of a municipality’s population residing in rural areas and/or small communities. This approach recognizes that some municipalities include a mix of rural and non-rural areas.

The measure is based on Statistics Canada data and is calculated as follows:

1. Statistics Canada divides municipalities into small geographic areas, typically less than a few hundred residents.
2. These areas are classified by Statistics Canada as rural areas or small communities if they meet one of the following conditions:
 - They have a population density of less than 400 per square kilometre.
 - They have a population density of greater than 400 per square kilometre but cannot be grouped with other adjacent areas (each also with a population density of greater than 400 per square kilometre), to produce a total population concentration greater than 1,000.
 - They are not economically integrated with a population centre of greater than 10,000 (see table below).
3. The RSCM is determined by calculating the proportion of a municipality’s population residing in areas that are classified as either rural or a small community.

OMPF calculations incorporate a minor adjustment to Statistics Canada’s classification of “small community.” This adjustment provides a transition between the small community and urban centre classification for areas with a population between 10,000 and 12,500 and is made on a sliding scale:

Percentage of Area Population Included as a Small Community						
Area population	10,000	10,500	11,000	11,500	12,000	12,500
Percentage (%)	100	80	60	40	20	0

Appendix B: Farm Area Measure

The Farm Area Measure (FAM) represents the percentage of a municipality’s land area comprised of farm land. The measure was introduced in the 2016 OMPF in response to feedback from some municipalities that the OMPF should recognize the variation in farm land across the province.

The FAM is calculated as follows:

$$\frac{\text{Farm Land Area}}{\text{Municipal Land Area}} = \text{Farm Area Measure}$$

A municipality’s FAM is determined using the following components:

1. **Farm Land Area**, which is equal to acres of land for properties in the farm property tax class, as of December 31st, 2023.
 - a. Agricorp administers the application process for the farm property tax class and is responsible for reviewing eligibility criteria before a property can be placed in the farm property tax class. These criteria include:
 - The property must be assessed and valued as farm land by the Municipal Property Assessment Corporation (MPAC).
 - The farming business generates at least \$7,000 in Gross Farm Income (GFI) per year.
 - The farming business has a valid Farm Business Registration number from Agricorp or a valid exemption.
 - The property is being used for a farming business by either the owner or tenant farmer or both.
 - b. The acreage of properties in the farm property tax class is determined using the Ontario Parcel database. This database was developed in partnership between the Ministry of Northern Development, Ministry of Mines, Ministry of Natural Resources, MPAC and Teranet Enterprises Inc., and provides information on the land area for each individual property or parcel of land in the province.
2. **Municipal Land Area**, which represents the number of acres of land in a municipality and reflects municipal boundaries as of January 1, 2021. This measure is based on the Spatial Data Infrastructure (SDI) from Statistics Canada and excludes bodies of water.

Appendix C: Summary of Rural Communities Grant Parameters

The following table supports the Rural Communities Grant calculation for single- and lower-tier rural municipalities with an RSCM between 25 and 75 per cent and a FAM of 70 per cent or more.

Rural Communities Grant Funding Levels Based on RSCM and FAM (\$ per household)											
RSCM (%) \ FAM (%)	70	72	74	76	78	80	82	84	86	88	90+
25	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
35	28.00	30.70	33.40	36.10	38.80	41.50	44.20	46.90	49.60	52.30	55.00
50	70.00	76.75	83.50	90.25	97.00	103.75	110.50	117.25	124.00	130.75	137.50
65	112.00	122.80	133.60	144.40	155.20	166.00	176.80	187.60	198.40	209.20	220.00
75+	140.00	153.50	167.00	180.50	194.00	207.50	221.00	234.50	248.00	261.50	275.00

Appendix D: Northern and Rural Municipal Fiscal Circumstances Index

The Northern and Rural Municipal Fiscal Circumstances Index (MFCI) measures a municipality's fiscal circumstances relative to other northern and rural municipalities in the province.

The Northern and Rural MFCI is determined based on six indicators. These indicators are classified as either primary or secondary to reflect their relative importance in determining a municipality's fiscal circumstances.

The indicators include:

Primary Indicators

- Weighted Assessment Per Household
- Median Household Income

Secondary Indicators

- Average Annual Change in Assessment (New Construction)
- Employment Rate
- Ratio of Working Age to Dependent Population
- Per Cent of Population Above Low-Income Threshold

A municipality's Northern and Rural MFCI is determined through three steps, as listed below and as described in more detail on the following pages.

1. **Indicator Score** — Each primary and secondary indicator is scored based on its relationship to the median for northern and rural municipalities.
2. **Average Indicator Score** — An average indicator score is calculated based on the average of both the primary and secondary indicators.
3. **Northern and Rural MFCI** — This index reflects a municipality's fiscal circumstances relative to other northern and rural municipalities in the province and is based on the relative results of each municipality's average indicator score. The Northern and Rural MFCI is measured on a scale from 0 to 10.

A lower MFCI corresponds to relatively positive fiscal circumstances, whereas a higher MFCI corresponds to more challenging fiscal circumstances. As a result, an MFCI of 5 corresponds to fiscal circumstances similar to the median for northern and rural municipalities.

Additional municipality-specific details are provided in the *2025 Northern and Rural MFCI Workbook*.

1. Indicator Score

The indicator score has a range from -100 per cent to 100 per cent and reflects how the value of a municipality's indicator compares to the median for northern and rural municipalities.

Indicator Value Above Median

An indicator value that is above the median will have a positive score, which is reflective of relatively positive fiscal circumstances.

The indicator score is calculated based on the position of the municipality's indicator value between the median and highest value for northern and rural municipalities.

Indicator Value Below Median

An indicator value that is below the median will have a negative score, which is reflective of more challenging fiscal circumstances.

The indicator score is calculated based on the position of the municipality's indicator data between the median and lowest value for northern and rural municipalities.

For example, an indicator score of 25 per cent indicates that a data value is one quarter of the distance between the median and highest value, while an indicator score of -25 per cent indicates that a data value is one quarter of the distance between the median and lowest value. An indicator score of 0 per cent reflects the median for northern and rural municipalities.

The following table outlines the median, highest and lowest values for each MFCI indicator. Illustrative examples of indicator score calculations are provided on the following page.

MFCI Indicator Parameters			
Primary Indicators	Lowest	Median	Highest
Weighted Assessment per Household	\$47,000	\$292,000	\$823,000
Median Household Income	\$45,000	\$82,000	\$141,000
Secondary Indicators	Lowest	Median	Highest
Average Annual Change in Assessment (New Construction)	-2.6%	1.2%	5.1%
Employment Rate	23.0%	53.0%	71.0%
Ratio of Working Age to Dependent Population	98.0%	152.0%	245.0%
Per Cent of Population Above Low-Income Threshold	65.0%	88.0%	97.0%

Example 1.1

Indicator: Median Household Income

Lowest Value	Median Value	Highest Value
\$45,000	\$82,000	\$141,000

Example Municipality: Indicator Data Value = \$63,500

A. Difference between Indicator Value and Median: $\$63,500 - \$82,000 = -\$18,500$

Since the indicator value is below the median for northern and rural municipalities, the difference between the median and the lowest value for northern and rural municipalities is calculated.

B. Difference between Median and Lowest Value: $\$82,000 - \$45,000 = \$37,000$

C. Indicator Score = $A / B: -\$18,500 / \$37,000 = -50\%$

Example 1.2

Indicator: Ratio of Working Age to Dependent Population

Lowest Value	Median Value	Highest Value
98%	152%	245%

Example Municipality: Indicator Data Value = 198.5%

A. Difference between Indicator Value and Median: $198.5\% - 152\% = 46.5\%$

Since the indicator value is above the median for northern and rural municipalities, the difference between the median and the highest value for northern and rural municipalities is calculated.

B. Difference between Median and Highest Value: $245\% - 152\% = 93\%$

C. Indicator Score = $A / B: 46.5\% / 93\% = 50\%$

2. Average Indicator Score

The average indicator score summarizes a municipality's overall results on all six indicators.

A municipality's average indicator score is based on both the primary and secondary indicator average, as shown below.

Calculating Average Indicator Score

Average Indicator Score = (Primary Indicator Average + Secondary Indicator Average) / 2

Primary Indicator Average: (A + B) / 2

- A. Weighted Assessment Per Household indicator score
- B. Median Household Income indicator score

Secondary Indicator Average: (C + D + E + F) / 4

- C. Average Annual Change in Assessment (New Construction) indicator score
- D. Employment Rate indicator score
- E. Ratio of Working Age to Dependent Population indicator score
- F. Per Cent of Population Above Low-Income Threshold indicator score

Note: A positive average indicator score reflects relatively positive fiscal circumstances, while a negative average indicator score reflects more challenging fiscal circumstances.

Example 2.1

Average Indicator Score

- A. Weighted Assessment per Household indicator score: 8%
- B. Median Household Income indicator score: -50%

Primary Indicator Average: (8% + (-50%)) / 2 = -21%

- C. Average Annual Change in Assessment (New Construction) indicator score: -91%
- D. Employment Rate indicator score: 1%
- E. Ratio of Working Age to Dependent Population indicator score: 50%
- F. Per Cent of Population Above Low-Income Threshold indicator score: -84%

Secondary Indicator Average: (-91% + 1% + 50% + (-84%)) / 4 = -31%

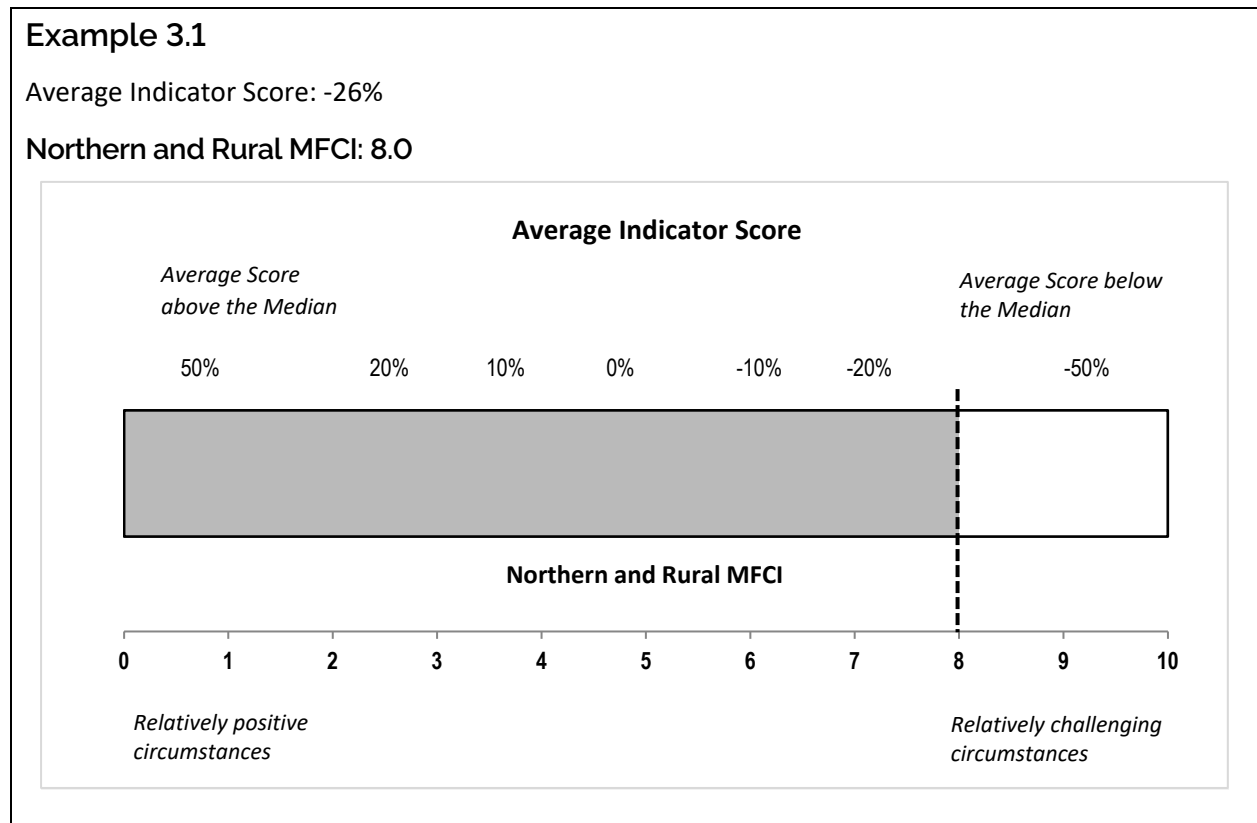
Average Indicator Score: (-21% + (-31%)) / 2 = -26%

3. Determination of Northern and Rural MFCI

The Northern and Rural MFCI reflects a municipality's fiscal circumstances relative to other northern and rural municipalities in the province.

The Northern and Rural MFCI is measured on a scale of 0 to 10. A lower MFCI corresponds to relatively positive fiscal circumstances, while a higher MFCI corresponds to more challenging fiscal circumstances. A Northern and Rural MFCI of 5 corresponds to fiscal circumstances similar to the median for northern and rural municipalities.

A municipality's MFCI is determined based on the value of the average indicator score. The example below presents how average indicator scores are used to determine a municipality's MFCI.



Appendix F: Data Sources

OMPF Data Elements and Sources		
Data	Year	Source(s)
Weighted Assessment	2024 Returned Roll and 2025 starting tax ratios	Municipal Property Assessment Corporation (MPAC) and municipal tax rate bylaws
PIL Weighted Assessment	2022 or 2023	Municipal FIR
Number of Households	2024	MPAC Returned Roll
Median Household Income	2021	Statistics Canada
Rural and Small Community Measure	2021	Statistics Canada
Per Cent of Population Above Low-Income Threshold	2021	Statistics Canada
Ratio of Working Age to Dependent Population	2021	Statistics Canada
Employment Rate	2021	Statistics Canada
Average Annual Change in Assessment (New Construction)	2019–2024	Online Property Tax Analysis System (OPTA)
Municipal Land Area	2021	Statistics Canada
Farm Land Area	2023	MPAC and Ontario Parcel

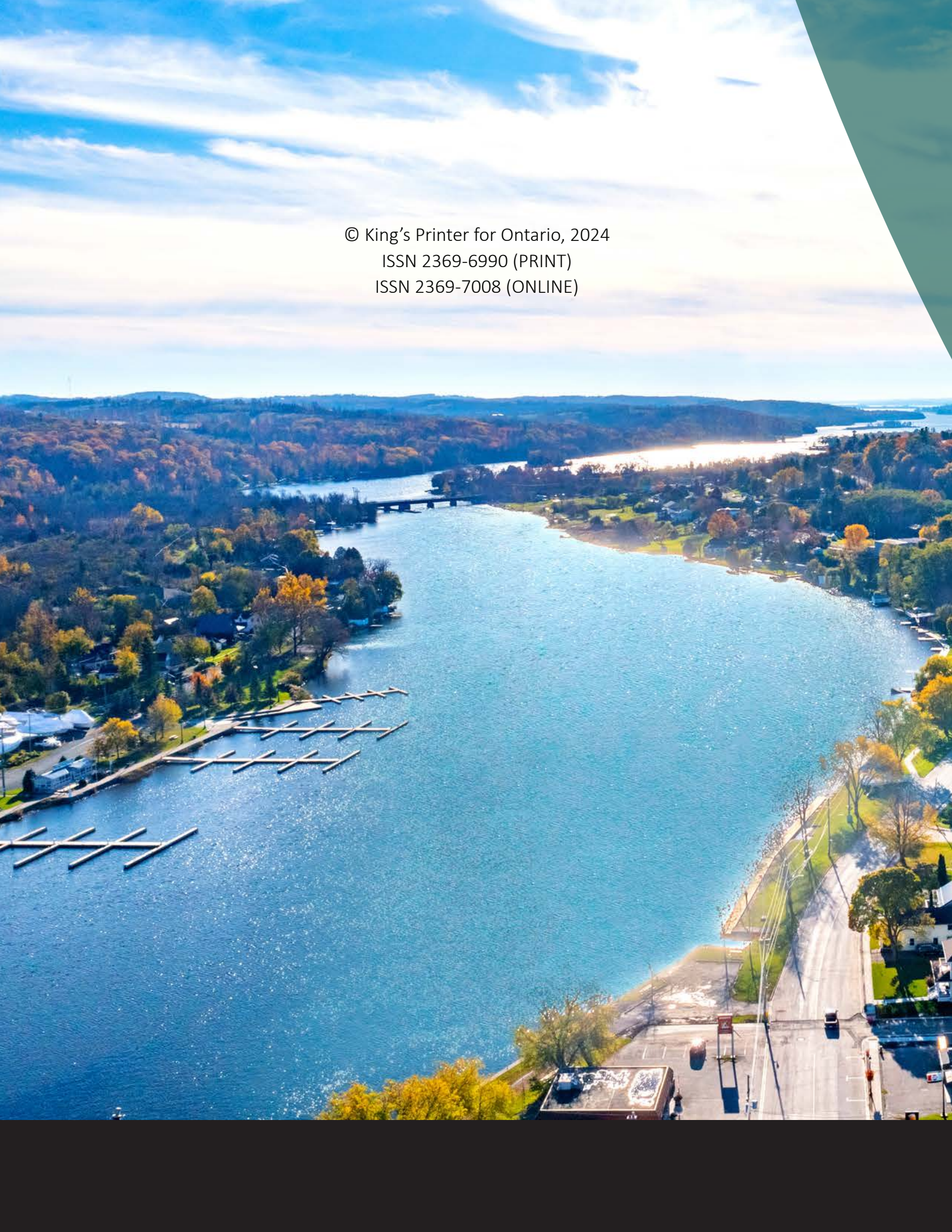
Note: For municipality-specific details, refer to customized 2025 workbooks developed by the Ministry of Finance.

Appendix G: Definitions

Average Annual Change in Assessment (New Construction)	Measures the five-year (2019–2024) average annual change in a municipality’s assessment, for example, as a result of new construction or business property closures, excluding the impact of reassessment.
Average Indicator Score	Summarizes a municipality’s overall results on all six indicators, based on both the primary and secondary indicator average.
Core Grant Components	Refers to the four OMPF core grant components: Assessment Equalization; Northern Communities; Rural Communities; and Northern and Rural Fiscal Circumstances Grant components.
Employment Rate	Statistics Canada’s measure of number of employed persons, divided by persons aged 15 and over.
Farm Area Measure (FAM)	Represents the percentage of a municipality’s land area comprised of farm land.
Farm Land Area	Equal to the acres of land for properties in the farm property tax class, as of December 31 st , 2023. The acreage of properties in the farm property tax class is determined using the Ontario Parcel database.
Historical Mitigation Funding	Funding provided through Transitional Assistance to municipalities that have not received OMPF core grants since the introduction of the program in 2005. This funding is intended to support these municipalities in the transition from funding received through predecessor programs.
Households	Measure of households based on the 2024 returned roll from the Municipal Property Assessment Corporation (MPAC), including applicable updates. Household reflect the following classes: (1) Residential Unit (RU) – Permanent households (2) Residential Dwelling Unit (RDU) – Seasonal households such as cottages (3) Farm Residential Unit (FRU) – Farmlands on which a farm residence exists

Indicator Score	Reflects the position of a municipality’s indicator data value relative to other municipalities and has a range from -100 per cent to 100 per cent. A positive indicator score is reflective of relatively positive fiscal circumstances, while a negative score is reflective of more challenging fiscal circumstances.
Median Household Income	Statistics Canada’s measure of median income for all private households in 2020.
Municipal Land Area	Equal to the acres of land in a municipality and reflects municipal boundaries, as of January 1 st , 2021. This measure is based on the Spatial Data Infrastructure (SDI) from Statistics Canada and excludes bodies of water.
Northern and Rural Base Funding	Refers to funding provided through the Northern Communities and Rural Communities core grant components, excluding the farm enhancement provided to rural municipalities with the highest levels of farm land, or funding provided through other core grant components.
Northern and Rural Municipal Fiscal Circumstances Index (MFCI)	The Northern and Rural MFCI measures a municipality’s fiscal circumstances relative to other northern and rural municipalities in the province, and ranges from 0 to 10. A lower MFCI corresponds to relatively positive fiscal circumstances, whereas a higher MFCI corresponds to relatively more challenging fiscal circumstances. An MFCI of 5 corresponds to fiscal circumstances similar to the median for northern and rural municipalities.
Per Cent of Population Above Low-Income Threshold	Reflects the Statistics Canada measure of the population in private households above the low-income threshold for Ontario compared to the total population in private households. The measure is based on after-tax income, and the low-income threshold is based on half the median adjusted household income in 2020.
Primary Indicators	The Northern and Rural MFCI is determined based on six indicators which are classified as either primary or secondary to reflect their relative importance in determining a municipality’s fiscal circumstances. The primary indicators are weighted assessment per household and median household income.

Ratio of Working Age to Dependent Population	Statistics Canada’s measure of working age population (aged 15 to 64), divided by youth (aged 14 and under) and senior population (aged 65 and over).
Rural and Small Community Measure (RSCM)	RSCM represents the proportion of a municipality’s population residing in rural areas and/or small communities. This approach recognizes that some municipalities include a mix of rural and non-rural areas. The measure is based on Statistics Canada data from the 2021 Census.
Secondary Indicators	The Northern and Rural MFCI is determined based on six indicators, which are classified as either primary or secondary to reflect their relative importance in determining a municipality’s fiscal circumstances. The secondary indicators are average annual change in assessment (new construction), employment rate, ratio of working age to dependent population, and per cent of population above low-income threshold.
Transitional Assistance Funding Guarantees for 2025	<p>The 2025 guaranteed level of support based on 2024 OMPF allocations. In 2025 only, as part of the introduction of program enhancements, Transitional Assistance funding guarantees for core grant recipients will be 100 per cent of their 2024 OMPF allocation.</p> <p>Municipalities who only receive historical mitigation funding through Transitional Assistance or who have been ineligible for core grants since 2014 will continue to receive a funding guarantee of 85 per cent of their 2024 allocation.</p>
Weighted Assessment Per Household	Measures the size of the municipality’s tax base. Refers to the total assessment of a municipality weighted by the tax ratio for each class of property (including payments in lieu of property taxes retained by the municipality) divided by the total number of households. Subject to eligibility provisions (such as being a small, northern or rural municipality and/or a current recipient).
Workbooks	The OMPF workbooks provide customized detailed data and grant calculations to assist municipalities in understanding their allocations. The workbooks include: the <i>Ontario Municipal Partnership Fund Workbook</i> and, where applicable, the <i>Northern and Rural Municipal Fiscal Circumstances Index Workbook</i> . These customized workbooks are provided to municipal treasurers and clerk-treasurers following the announcement of annual funding allocations.

An aerial photograph of a large, vibrant blue lake, likely Lake Simcoe, in Ontario, Canada. The lake is the central focus, with a bridge crossing it in the middle distance. The surrounding landscape is a mix of dense forest with autumn-colored trees and residential areas with houses and roads. In the foreground, a road with a few cars and a utility pole is visible. The sky is bright blue with scattered white clouds. A dark green diagonal shape is in the top right corner.

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